

**PROPOSED
CITY OF LAKESIDE**

Comprehensive Plan – Volume II

GOALS AND POLICIES

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***Use of the word “support” within this document may be interchanged with “encourage” or “endorse” rather than referencing financial support.**

STATEWIDE PLANNING GOAL 1: CITIZEN INVOLVEMENT

City Goal

Provide opportunities for citizen involvement in all phases of the planning process.

City Policies

1. The Planning Commission shall serve as the city's officially recognized committee for citizen involvement (CCI).
2. Citizens are encouraged to participate in planning for the City of Lakeside.
 - a. Citizens will have opportunities to assist with data collection, plan preparation, evaluation, and revisions to the Comprehensive Plan and other land use regulations.
 - b. Citizens will have opportunities for public input at Planning Commission and City Council meetings.
 - c. Citizens will have opportunities to participate in workshops where land use policies of the city are under consideration.
 - d. Citizens will have opportunities to provide comment at public hearings prior to land use decisions.
 - e. Citizens will have opportunities to participate in forums on issues related to the growth and development of the city.
3. Citizens will have opportunities to review and evaluate technical information, adopted plans and implementing ordinances, inventory materials, the rationale used to reach land use policy decisions, and maps utilized for decision-making by the Planning Commission and City Council. Information will be available at the City Hall:
 - a. The city will provide public notice of all meetings.
 - b. The city will disseminate planning information using a variety of methods: media messages, web based digitized information, postings on properties, mailings, depending upon the topic at hand.
4. The city's Comprehensive Plan, zoning ordinance, and other planning documents will be filed in the city offices, and available for public review at the City Hall and the Lakeside Public Library.

STATEWIDE PLANNING GOAL 2: LAND USE PLANNING

City Goals

1. Maintain a land use planning process and policy framework as a basis for decisions and actions, and to assure an adequate factual base for such decisions and actions.
2. Assure that both this Comprehensive Plan –Volume II, Goals and Policies document and the Comprehensive Plan Map are adopted by ordinance.

3. Update this Comprehensive Plan on a regular basis, and have it available to be utilized as the basis for amendments to the zoning ordinance and zone map.
4. Identify and address those land use activities that have an effect on the public health, safety and welfare.
5. Ensure orderly, efficient growth by maintaining appropriate zoning for residential, commercial, industrial, open space, public facilities and water uses.

City Policies

1. The Planning Commission will review the *Comprehensive Plan – Volume II, Goals and Policies* (Comprehensive Plan policy document), the *Comprehensive Plan Inventory* document, the *Zoning Ordinance of the City of Lakeside* (Zoning Ordinance), *Lakeside Subdivision Ordinance*, and other plans that the city relies upon for decision-making from time to time to determine where amendments are needed.
2. The City Council, the Planning Commission, or any person owning property within the city may initiate amendments to the text of this document and to the Comprehensive Plan Map, utilizing the criteria set forth under this section entitled “Goal 2: Land Use Planning.”
3. When amending the Comprehensive Plan policy document or the Comprehensive Plan Map make findings of fact to respond to the following:
 - a. Provide documentation showing that the existing plan language or map designation was made in error; or
 - b. For a map change, document that there has been a change in the character of the area that warrants a change in the map; or
 - c. For a change in the text of the Comprehensive Plan policy document, provide findings that there have been changing circumstances that warrant a change in the goal or policy language.
 - d. For both map and text amendments, provide findings as to how the amendment complies with applicable Statewide Planning Goals pursuant to ORS 197.
4. Coordinate with Coos County and special districts regarding the Urban Growth Boundary and annexations, public facility extensions, long-range planning, and other matters of mutual concern.
5. Coordinate with Coos County within the Urban Growth Boundary (UGB) as set forth in the Urban Growth Area Joint Management Agreement dated April 11, 1996, and any future amendments to the Agreement that have been signed and enacted by both parties.
6. Encourage coordination with local, state and federal agencies having jurisdiction within the City of Lakeside. Exchange maps, data, and other information, as appropriate.

7. Encourage the participation of affected local, state and federal agencies and special districts in developing Comprehensive Plan policies and map updates and revisions.
8. Adopt amendments to the text of this document or the map by ordinance, utilizing the following procedures.
 - a. Provide notice as required by the Zoning Ordinance, currently within the chapter entitled “Amendments and Changes”, and to the Department of Oregon Land Conservation and Development (DLCD) as described in Oregon Administrative Rules, Chapter 660, Division 18.
 - b. The Planning Commission shall review any proposed amendment, conduct a public hearing, and make recommendations and findings to support the recommendations, which shall be forwarded to the City Council.
 - c. The City Council shall review the Planning Commission’s recommendations and conduct a de novo public hearing prior to making their findings and decision.
 - d. When an amendment has been finalized and adopted by ordinance, provide notice required by the Zoning Ordinance for the City of Lakeside, currently within the chapter entitled “Amendments and Changes”, and to the Department of Oregon Land Conservation and Development (DLCD) as described in Oregon Administrative Rules, Chapter 660.
 - e. Incorporate the language or map amendment into the appropriate document(s), post and distribute as appropriate in order to maintain the plan as a living document that is accessible to citizens.
9. Respond to state and federal permit notices in that federal consistency requirements of the Coastal Zone Management Act (Sec 307) provide that state and federal permits for activities affecting land use within the city shall be reviewed by the city to assure compliance with the Comprehensive Plan prior to granting the permit.
10. Capital improvement programs of the city shall conform to the Comprehensive Plan policies.
11. Coordinate among local entities with jurisdiction over local permits to better serve the citizens.

STATEWIDE PLANNING GOAL 3: AGRICULTURAL LANDS

City Goal

Encourage sustainable urban agriculture, and conserve rural agricultural lands.

City Policies

1. Maintain urban development within the City of Lakeside/Urban Growth Boundary, which will in turn alleviate pressure on agricultural lands outside the city limits.

2. Encourage urban agriculture and sustainable agricultural practices, including, but not limited to family and community gardens.
3. Further define agricultural and animal uses to be allowed within the city, and determine the conditions under which such uses will be permitted.

STATEWIDE PLANNING GOAL 4: FOREST LANDS

City Goal

Conserve forestlands consistent with sound management of forest resources.

City Policies

1. Develop lands within the Lakeside City Limits, while maintaining forestlands within the Urban Growth Boundary until additional land is needed for growth.
2. Review residential densities and policies applicable to forestlands within the city to determine if the city's watershed is adequately protected through the zoning; reduce densities, or revise zoning policies as necessary.
3. When new subdivisions are proposed in the city of Lakeside on forestlands within the city's watershed, the city shall seek the opinion of the Oregon Department of Forestry in order to protect the watershed.

STATEWIDE PLANNING GOAL 5: NATURAL RESOURCES, SCENIC AND HISTORIC AREAS, AND OPEN SPACE

City Goals

1. Maintain an inventory of natural, scenic and historic resources pursuant to Statewide Goal 5.
2. Resolve conflicts between incompatible development activities and identified natural, scenic and historic resources.
3. Protect archaeological sites within the city if and when such sites are identified.

City Policies

1. Maintain open space and protect significant natural features that conserve and enhance the community's heritage and values.
2. Identify and protect specific natural resources such as significant fish and wildlife habitat, ecological areas, wetlands and watershed areas.

3. Encourage upkeep of the historic cemetery that is located near Spinreel Drive in the western portion of the city.
4. Support listing of the city's historic cemetery on the Historic Registry through the State Historic Preservation Office (SHPO), and promote public access to the historic cemetery.
5. Encourage maintenance of forestlands and open space in subdivisions and planned unit developments, utilizing covenants, conditions and restrictions (CC&Rs) to spell out uses and upkeep.
6. Maintain a riparian buffer along coastal streams and lakes to enhance fish habitat, and maintain vegetation as a visual resource.
7. When there is a proposal to vacate public property, including but not limited to streets and alley right-of-ways, determine if the property provides any potential public benefit prior to making any decision to convert the public property to real property.
8. Notify the Tribes when land development is proposed in archaeologically significant areas that have been provided to the city by the Tribes; limit public access to information that could reveal the location of specific archaeologically significant Indian sites.
9. Coordinate with Oregon State Parks, the State Historic Preservation Office (SHPO), the Tribes, local organizations, and state and federal agencies that oversee specific scenic and historic areas, and have jurisdiction for natural resource programs.

STATEWIDE PLANNING GOAL 6: AIR, WATER AND LAND RESOURCES QUALITY

City Goals

1. Maintain and improve water quality by protecting the watershed, Tenmile Lakes, Eel Creek, Bowron Creek, and wetlands that are within the city/UGB.
2. Protect land quality.
3. Protect air quality.

City Policies

1. Support and encourage state and federal agencies in continuing environmental evaluations of Tenmile Lakes, flood hazards to the city, and wetland identification.

2. Review and update wetland and riparian area mapping when funding becomes available from state or federal sources.
3. Maintain discharges from the city's wastewater treatment plant in accordance with the DEQ wastewater discharge permit.
4. Maintain riparian buffers within the Lakeside City Limits along the shores of Bowron Creek, Tenmile and Eel Creeks, and South and North Tenmile Lakes, including the canal that connects the two lakes. Provide comment to Coos County to support buffers along shorelands within the Urban Growth Boundary when development is proposed.
5. Support the Lakeside Water District, Coos County and Oregon State Parks in maintaining a buffer for the Eel Lake watershed to protect the city's water quality.
6. Consult with the Oregon Department of Fish and Wildlife, the Oregon Department of Forestry, and the Department of State Lands prior to authorizing a reduction in the standard riparian buffer for any specific proposed development.
7. Notify the Department of State Lands when there is a development proposal in wetland areas and maintain wetland buffers as appropriate.
8. Update and revise variance procedures applicable to wetlands and riparian areas.
9. Maintain city ordinances that require mean high water surveys for development adjacent to the lake within the city.
10. Comply with applicable air and water quality standards established by the Department of Environmental Protection and the Oregon Department of Environmental Quality.
11. Recognize the jurisdiction of the Water Resources Department (WRD) and the ongoing process of implementing minimum stream flow requirements. Upon notification of implementation requirements, review, and where appropriate enact amendments required by law to maintain consistency with WRD programs.
12. Minimize increases in stormwater runoff rates and volume by utilizing incentives and regulations to mitigate stormwater impacts from new and existing development to reduce flooding and erosion, and to improve water quality and aquatic habitat.
13. Coordinate with Coos County and state agencies regarding water, air and land resource quality for lands lying within the City Limits/UGB.
14. Strive to reduce infestation of nonnative invasive weeds by making the Coos County Weed Advisory Board's Invasive and Noxious Weeds List available to citizens who are applying for permits for development activity.
15. Coordinate with Coos Forest Patrol and the Lakeside Rural Fire Protection District to maintain air quality.

16. Support the maintenance of boat washout stations at the Coos County Parks to minimize the spread of invasive species within Tenmile Lakes.
17. Encourage identification and protection of native vegetation within the city by making information about native vegetation and its benefits available to the citizens.
18. Collaborate and cooperate with the Lakeside Watershed Council and land managers and property owners to protect and restore a healthy functioning Lakeside watershed and related ecosystems.

STATEWIDE PLANNING GOAL 7: AREAS SUBJECT TO NATURAL DISASTERS AND HAZARDS

City Goals

1. Protect life and property from natural disasters and hazards.
2. Maintain inventories and base mapping regarding known areas of natural disasters and hazards, and update information as funding is available.
3. Maintain updated implementing ordinances, and rely on these documents to minimize the risk from natural disasters and hazards.

City Policies

1. Maintain regulations and ordinances that direct and control development to assure the public health, safety and welfare.
2. Assure the public health and safety by requiring a review and permit for development in areas of 15% to 30% slope, and engineered plans for areas with 30% or more slope, and provide conditions relative to:
 - a. Density.
 - b. Vegetation removal.
 - c. Grading and excavation that takes place as part of the development activity.
 - d. Require posting of a 100% performance bond guaranteeing that specific conditions will be met and appropriate safeguards provided.
3. Prohibit development on slopes of 30% or greater except where a professional geologist, certified in the State of Oregon, finds that the site can support the proposed development without endangering the public health, safety and welfare, and that safeguards to protect the hazardous condition will be provided.
4. Maintain and implement flood damage prevention regulations as set forth by the Federal Emergency Management Agency (FEMA) to protect human life and health, minimize expenditures for flood control, relief efforts, damage to public facilities, and

future areas of blight due to flood damage, to notify buyers when property is within a flood hazard area, and to continue to qualify for inclusion in the National Flood Insurance Program.

5. Utilize the Department of Geology and Mineral Industries (DOGAMI) maps and work with Coos County, Oregon emergency management agencies to develop and implement tsunami and other emergency preparedness plans, including the Lakeside Natural Hazards Mitigation Plan, the Emergency Operations Plan, the Continuity of Operations Plan and other plans.
 - a. Incorporate and coordinate facilities and personnel to be capable of conducting emergency operations.
 - b. Upgrade emergency operations and facilities as funding becomes available.
 - c. Work with the local CERT (Citizens Emergency Response Team), the Lakeside Fire District, and Coos County to implement systems for disaster warnings, and procedures for the protection of citizens in the case of earthquakes, tsunamis and other natural disasters.
 - d. Work with other agencies and community organizations to develop natural disaster shelters outside the tsunami inundation zone.
 - e. Consider access to evacuation routes when approving new development.
6. Coordinate with local, state and federal agencies and regional governments to complete a hazardous materials spill plan and for cleanup and removal of hazardous waste.

STATEWIDE PLANNING GOAL 8: RECREATIONAL NEEDS

City Goals

1. Promote community values that provide for the recreational needs of the citizens of Lakeside and visitors.
2. Improve access to scenic and natural resources, while protecting wetlands, historic areas, and cultural assets.
3. Update the city's inventory of recreational opportunities.

City Policies

1. Consider recreational opportunities and encourage a pedestrian-friendly environment by supporting bike lanes and sidewalks in new subdivisions and other private development.
2. As funding is available, consider all opportunities for developing public walking paths and/or bike lanes in order to enhance the wellbeing and recreational opportunities of citizens and visitors.
 - a. Include interpretive information and facilities.
 - b. Provide for ADA compliance.

- c. A suggested walking path could go from downtown along the east side of North Lake Road, and then proceed along the south side of North Lake Road to the bridge which crosses the channel, connecting Tenmile Lake and North Tenmile Lake, continuing along the banks of the channel into Osprey Point R.V. Park, and back to downtown Lakeside. Interpretive information regarding plants and waterfowl could be included along the way.
 - d. Encourage maintenance and development of the Oregon Coast Bike Route along Highway 101 within and to the west of the City of Lakeside.
- 4. Identify areas of scenic and historic value to the city, and provide public access to scenic and historic resources where opportunities exist.
- 5. Encourage programs to enhance fish habitat and cooperate with Oregon Department of Fish and Wildlife (ODFW).
- 6. Support maintenance and improvement of Coos County's public dock facilities, city boat launch facilities, developed beach area, and private marina infrastructure as appropriate.
- 7. Support development of seasonal cabins with kitchen facilities, as appropriate.
- 8. Encourage Oregon Parks and Recreation Department (OPRD) and Coos County to maintain and enhance parks within and adjacent to the City of Lakeside as follows:
 - a. Encourage increased access to existing facilities.
 - b. Provide recreational facilities for youth.
 - c. Encourage the construction of additional facilities near the lakes, including the development of a beach for swimming at Tenmile Lakes Coos County Park.
 - d. Support the redevelopment of Spinreel Road's old U.S. Forest Service "South Eel Campground" within the City of Lakeside, as funding is available.
- 9. Encourage the conservation of open space for recreational use within the city's watershed.
- 10. Enhance recreation and tourism in and around Lakeside by providing input into Oregon Parks and Recreation District's Statewide Comprehensive Outdoor Recreation Plan (SCORP), and other state and federal plans that impact usable outdoor spaces and recreational facilities.
 - a. Coordinate with OPRD in regard to plans and proposals affecting state parks and ocean beaches within Lakeside and the Lakeside vicinity.
 - b. Seek cooperative partnerships with OPRD and other local, State, and federal agencies when appropriate.
- 11. Support development of the Lakeside City Park.
- 12. Pursue funding opportunities and partnerships that enhance recreational opportunities.
- 13. Encourage maintenance and development of the Oregon Coast Trail.

14. Encourage connections and interactions with ATVs.
15. Examine all city-owned property for public access, open space or recreational value prior to relinquishing ownership of real property or through vacation of public property.
16. Encourage the development of a combined rest stop and information center along Highway 101 in cooperation with Oregon Department of Transportation (ODOT) that will disseminate information about Lakeside and the South Coast region.
17. Encourage public participation to create public art for the enjoyment of residents and visitors.
18. Encourage and support maintenance and enhancement of the Lakeside Public Library.
19. Encourage a multi-purpose center, civic and recreational organizations, and activities for citizens of all ages.
20. Seek funding for an enhanced community center.

STATEWIDE PLANNING GOAL 9: ECONOMIC DEVELOPMENT

City Goals

1. Provide opportunities throughout the city for a variety of economic activities that are important to the health, welfare and prosperity of the citizens and the community of Lakeside.
2. Diversify and improve the economy of Lakeside, while protecting the natural environment that makes the city a unique and inviting place.

City Policies

1. Zone suitable lands for the creation and expansion of facilities to provide for industrial, commercial, recreational, and medical services.
2. Encourage the development of home occupations and cottage industries that are compatible with residential living.
3. Encourage and support efforts to stimulate the recreation-related tourism industry through enhanced and upgraded facilities, and businesses and programs that add value to the recreation resources.
4. Encourage private business and facilities that enhance tourism and recreation, including, but not limited to ATV businesses, RV Parks, mobile home parks, lodging,

marinas, marine repair and tackle shops, gift shops, markets, cafes, and fueling facilities.

5. Encourage improvement of the Lakeside Airport facility to attract tourism, and support light industry.
6. Encourage human-scale interpretative, educational, and recreational amenities adjacent to trails and lookouts to encourage tourism and enhance the city's sense of place.
7. Encourage sustainable practices including, but not limited to community gardens and farmer's market activity.
8. Work with Coos County, the Oregon Business Development Department "Business Oregon," the Coos-Curry-Douglas Counties Economic Improvement Association and other agencies and communities within the region to explore incentives and enhance opportunities to attract business and industry.
9. Encourage programs for education and training that will support the growth of business within the community and the region.
10. Encourage natural resource-based industries including fisheries and wood products to add value and enhance the local economy.
11. Enhance public train transportation for tourism when opportunities arise.
12. Prepare a plan with a vision and action steps for the development of the downtown area, and take steps to carry out the plan.
13. Review city ordinances to determine if there are unnecessary restrictions that could discourage business development within the city.

STATEWIDE PLANNING GOAL 10: HOUSING

City Goal

Provide opportunities in the housing market to serve Lakeside citizens at varying income levels, taking citizen needs and desires into consideration.

City Policies

1. Encourage a full range of housing types, locations and densities through planning and zoning to meet the present and future needs of the residents of the City of Lakeside.
2. Provide opportunities for residential development with unique recreational character in order to take advantage of the surrounding lakes.

3. Encourage innovative subdivision/planned unit residential development where there are natural or scenic areas that could provide common areas of open space and recreational amenities, recognizing that creative configurations could reduce construction costs, maximize diversity in lot size and enhance recreational opportunities.
4. Maintain an updated subdivision ordinance to facilitate practical and sustainable use of buildable lands.
5. Provide options for seasonal recreational residential living.
6. Recognize the Department of State Lands and other statewide jurisdictions in regulating floating homes within the City Limits.
7. Encourage apartments at all income levels.
8. Assure that building heights and requirements allow for fire safety provided by the Lakeside Rural Fire Protection District and the State Fire Marshal.
9. Assure that developers provide for adequate extension and expansion of city services to meet the needs of their proposed development.
10. Work towards community design that fosters attractive layout of residential uses.
11. Insure quality construction and public safety through enforcement of city ordinances and reliance on the International Building Code, the Oregon Fire Code, and Oregon Specialty Codes.
12. Encourage upgrading existing housing stock within the city when programs become available to assist with housing rehabilitation.
13. Coordinate with agencies that are charged with overseeing State Building Codes to assure compliance with Lakeside zoning requirements and State Building Codes.
14. Cooperate with state and federal agencies, private industry, funding institutions, and citizens who are working to develop housing that will meet the needs of individuals with special housing problems.
15. Comply with anti-discrimination and affirmative action policies where applicable to housing.
16. Encourage energy efficiency in housing.
17. Promote “green” building through use of materials that reduce negative impacts on human health and the environment.
18. Undertake a residential buildable lands inventory, housing needs analysis and residential land needs analysis to provide guidance for future development.

STATEWIDE PLANNING GOAL 11: PUBLIC FACILITIES AND SERVICES

City Goals

1. Coordinate for orderly and efficient arrangement and delivery of all public facilities and services, including, but not limited to, fire, water, city offices, schools, airport, and parks/recreation.
2. Ensure that new development pays its fair share for services that are provided by the city.
3. Manage the municipal wastewater system, including all components to serve the city now and in the future.

City Policies

1. The city will promote the social, safety, health and wellbeing of the citizens and visitors by encouraging adequate public facilities and services to meet the needs of the citizens, including but not limited to the following.
 - a. Transportation (refer to Statewide Goal 12: Transportation, City Goals and Policies within this document).
 - b. Medical.
 - c. Police – Coos County Sheriff’s Department.
 - d. Fire – Lakeside Rural Fire Protection District.
 - e. Utilities – Central Lincoln PUD.
 - f. Emergency Services.
 - g. Education – North Bend School District, Southwestern Oregon Community College, private schools.
 - h. Library – Coos County Library Service District.
 - i. Fiber optics, satellite and broadband.
 - j. Water – Lakeside Water District.
 - k. Wastewater.
 - l. City and community buildings.
 - m. Public restrooms.
2. Maintain and incorporate the public facilities’ plans for wastewater and stormwater consistent with Statewide Planning Goal 11, OAR 660, division 11 in compliance with state and federal standards. This includes engineering analysis and planning guidance for successful management of the wastewater and stormwater systems, including evaluation of the existing systems, deficiencies, estimates of current and projected flows, water quality, and needed improvements.
3. Phase out the use of septic systems within the city.
4. Promote street safety, and decrease flood danger by encouraging the development of storm drain facilities and use of natural drainage in conjunction with the city’s program for street development and maintenance.

5. Coordinate with the Lakeside Water District to identify potential new water resources that will ensure adequate water supplies for future domestic use and fire protection, and to serve growing tourist industry needs.
6. Protect the quality of Eel Lake as the city's water source by supporting the Lakeside Water Board's ownership of the buffer for the Eel Lake watershed.
7. Develop urban service agreements and coordinate among the city, the Lakeside Water District and the Lakeside Rural Fire Protection District. Seek joint analysis as to the feasibility of consolidating these districts when deemed appropriate.
8. Work to eliminate costly duplication of services that may be caused by conflicting city, water, and fire district boundaries.
9. Obtain GIS mapping/digital mapping, and utilize mapping for utility locations, depth, size and capacity, and for water, wastewater, and storm drainage systems.
10. Develop and maintain programs to control long-term costs and to establish the most efficient operations for public services.
11. Encourage housing options in areas that have city infrastructure for water and wastewater, recognizing that where infrastructure is insufficient, new development may be required to install infrastructure to provide the capacity to support the new development.
12. Require plans for the control of surface water drainage in conjunction with applications for subdivisions, partitions and planned unit developments as set forth in implementing ordinances.
13. Maintain and update regulations to control the location and extension of public facilities.
14. Encourage adequate programs and partnerships with DEQ, regional agencies, and private business for solid waste disposal, including facilities and programs for recycling, and for disposal of hazardous household waste.
15. Encourage adequate fire protection, law enforcement services and critical medical emergency services for the city.
16. Collaborate with other agencies to locate critical facilities such as police and fire stations, and water rescue operations in safe and accessible locations.
17. Maintain Emergency Management Plans, including the Emergency Operations Plan and the Hazards Mitigation Plan.
 - a. Work with regional partners to ensure emergency management services.
 - b. Work with citizen groups and regional partners to inform citizens regarding their role in emergency situations.

- c. Address an emergency water source in the event that the city water system is compromised.
18. Encourage citizens to utilize sustainable practices that reduce the use of city facilities, including bioswales, rainwater catchment systems, and native plants.
19. Coordinate with utility providers to assure that adequate services are available for the future.
20. Encourage efforts to relocate all overhead utilities to underground as funding and opportunities become available.
21. Rely on the North Bend School District, Southwestern Oregon Community College and other private and public options for the provision of education; encourage expansion of programs and facilities that serve the city.
22. Promote enhancement of the Lakeside Public Library facilities and services.
23. Encourage local efforts that seek opportunities and partnerships for funding the construction of a facility to serve the needs of the community for meetings, events and more.
24. Consider regulations regarding the placement of transmission towers and wind energy facilities.

STATEWIDE PLANNING GOAL 12: TRANSPORTATION

City Goal

Improve transportation options, connections, and safety within the city including streets, facilities for bicyclists and pedestrians, railroad crossings and public transportation for now and in the future.

City Policies

1. Maintain safe travel systems for motorists, pedestrians, and bicyclists on major streets through orderly construction and maintenance of facilities that are unsafe or inadequate.
 - a. Schedule and plan for capital improvements to be carried out by the City of Lakeside.
 - b. Advocate for improvements to be carried out on state and county roads that are within the city.
 - c. Seek specific grants to supplement state motor vehicle tax revenues.
 - d. Coordinate within the framework of pertinent Comprehensive Plan Goals and Policies and the Lakeside Transportation Systems Plan (TSP).
 - e. Make improvements as funds permit.
 - f. Improve drainage in conjunction with street improvements where appropriate.

- g. Support bicycle and pedestrian improvements along major routes as funding becomes available.
2. Encourage efficient and safe access to Lakeside's city center from U.S. Highway 101/U.S. 101 through traffic control and/or structural redesign of accesses.
 - a. Support the development of turning lanes/center median on U.S. 101 from the intersection at Airport Way to the entrance of Tugman State Park.
 - b. Support the maintenance of both entrances as adequate truck routes, with the designation of Airport Way as the primary access, and an adequate alternate truck route to serve local industrial and commercial enterprises.
 - c. Advocate for safe speeds and signing on U.S. 101 within the city.
 - d. Advocate for prohibiting the use of "Jake brakes," and signing to inform the public of such within the city.
3. Support the Oregon International Port of Coos Bay in providing rail service and facilities:
 - a. Maintain safety at the railroad crossing that connects the northern and southern portions of Lakeside.
 - b. Increase railroad crossings for greater efficiency.
 - c. Support rail service for industrial uses.
 - d. Support passenger rail service and a local depot when opportunities arise.
4. Support efforts to maintain and increase commercial bus service and other mass-transit from Lakeside to regional destinations that provide connections and services.
5. Encourage commodity transportation service with regularly scheduled freight delivery and pickup services to and from the city.
6. Encourage businesses and residents to upgrade sidewalks and streets within the city's residential and commercial areas for a healthy population and for safety.
7. Support enhanced water transportation facilities for boats operating on Tenmile Lakes including:
 - a. Marinas.
 - b. Private docks.
 - c. Public boat ramps.
 - d. Parts and service, fuel and storage facilities.
8. Cooperate with the FAA as follows:
 - a. Operate, maintain and enhance the Lakeside Municipal Airport.
 - b. Consult the Oregon Department of Transportation publication "Airport Compatibility Planning Guidelines" when making land use decisions on development in the vicinity of the Lakeside Municipal Airport.
 - c. Promote utilization of the Lakeside Municipal Airport.
9. Support enhanced flights and connections at Southwestern Oregon Regional Airport.

10. Encourage the development of transportation systems and facilities to meet the needs of the transportation disadvantaged within the city and throughout the region.
11. Update and maintain the City of Lakeside Transportation System Plan (TSP) to provide analysis and guidance for the City, in compliance with OAR 660-015-0000 (12) and in cooperation with the Oregon Department of Transportation (ODOT) and the Department of Land Conservation and Development (DLCD) as funding is available.
12. When approving subdivisions, land partitions and planned unit developments:
 - a. Seek opportunities for street and pedestrian connectivity.
 - b. Maintain connectivity between destinations, neighborhoods and public places.
 - c. Assure that all new streets are constructed to City of Lakeside standards.
 - d. Assure that responsibility for street maintenance is set forth as part of final plat approval.
 - e. Coordinate with Coos County and state agencies regarding direct access points onto major traffic routes.
 - f. Applicants for changes in land use shall provide an approved access permit from Oregon Department of Transportation (ODOT) for any access from U.S. 101.
 - g. Coordinate with the Oregon International Port of Coos Bay for development within 100 ft. of the railroad.
13. Maintain city codes for streets, parking and all city right-of-ways.
14. Encourage and support Coos County in the development of a bike and pedestrian path along the west side of North 8th Street and Airport Way to provide for safety and recreation.

STATEWIDE PLANNING GOAL 13: ENERGY CONSERVATION

City Goal

Promote and encourage energy conservation and the use of sustainable and renewable energy.

City Policies

1. Encourage the development of potential energy resources in the city within the parameters of existing city ordinances.
2. Encourage a self-sufficient and tourist-friendly community with goods and services available to reduce reliance on travel for goods and services.
3. Consider ways to conserve energy in the City Hall complex, city properties, and public vehicles.

4. Work with regional governments and the State of Oregon to explore and utilize alternative sustainable and renewable energy sources.
5. Encourage recycling programs and facilities.
6. Encourage pedestrian access, the use of bicycles, and alternatively powered vehicles.
7. Encourage housing rehabilitation and insulation to reduce heating costs.

STATEWIDE PLANNING GOAL 14: URBANIZATION

City Goal

Provide for an orderly and efficient transition from rural to urban use.

City Policies

1. Maintain the Urban Growth Boundary (UGB) at the City Limits, and make any future amendments to the UGB in compliance with Statewide Planning Goal 14, ORS 197.298 and OAR 660 Division 24.
2. Encourage development within the city prior to expansion of the UGB.
3. Require professional analysis and findings of compliance with Statewide Planning Goal 14, ORS 197.298 and OAR 660 Division 24 as part of any application to expand the City Limits/UGB.
4. Require applicants to pay their fair share of any proposed extensions of water or sewer beyond the City Limits, and to annex where services are provided outside the city limits.
5. Coordinate with Coos County as set forth in the signed Coos County/City of Lakeside Cooperative Agreement and Urban Services Agreement of 1996 and any subsequent updates, and follow the processes to continue to coordinate planning between Coos County and the City of Lakeside.

STATEWIDE PLANNING GOAL 15: WILLAMETTE RIVER GREENWAY

Statewide Goal 15, Willamette River Greenway, is not applicable to the City of Lakeside or Coos County.

STATEWIDE PLANNING GOAL 16: ESTUARINE RESOURCES

Statewide Goal #16 applies to designated estuaries and the unique environmental, economic and social values of the estuaries and associated wetlands. The City of Lakeside is not part of a designated estuarine system and Statewide Goal 16 does not apply.

STATEWIDE PLANNING GOALS 17: COASTAL SHORELANDS AND 18: BEACHES AND DUNES

City Goals

1. Promote the integrity of the coastal shorelands to protect and maintain water quality, fish and wildlife habitat, scenic and recreational amenities and economic resources.
2. Reduce hazards to life and property associated with active and younger stabilized sand dunes.
3. Encourage stabilization of active sand dune areas which may pose a threat to human life and property.
4. Manage the shoreland areas to be compatible with the characteristics of adjacent coastal waters, and to avoid adverse impacts to adjacent coastal waters.
5. Provide for water-oriented, water-dependent and water-related uses as defined in the Statewide Planning Goals, Definitions.
6. Provide for nondependent, nonrelated uses that do not unalterably commit shorelands to more intensive uses in the city and for uses that are compatible with existing committed uses.
7. Permit nondependent, nonrelated uses which cause permanent or long-term changes in the features of coastal shorelands, only upon a demonstration of public need.
8. Provide for water-oriented uses that provide for enhanced views or access to coastal waters in conjunction with water-dependent and water-related uses.
9. Conserve and protect dune areas to reduce the hazards to human life and property from natural and man-induced actions associated with dune areas.

City Policies

1. The City of Lakeside hereby incorporates the definitions found in Oregon's Statewide Planning Goals and Guidelines that are applicable to the Coastal Shorelands and Beaches and Dunes, Goals 17 and 18.

2. The shoreland boundary includes lands contiguous with the ocean and coastal lakes as set forth in OAR 660-015-0010 (2,) including all of the following, which may be further defined by site-specific information to clarify the boundary at the time that development is proposed.
 - a. Areas subject to ocean flooding, as mapped by FEMA, and lands within 100 feet of the ocean shore or within 50 feet of Tenmile and Eel Lakes.
 - b. Adjacent areas of geologic instability where the geologic instability is related to or will impact a coastal water body.
 - c. Natural or manmade riparian resources along Eel Creek, especially vegetation necessary to stabilize the shoreline and maintain water quality and temperatures necessary for maintaining fish habitat and spawning areas.
 - d. Areas of significant shoreland and wetland biological habitat, where habitat is primarily derived from or related to the association with coastal waters.
 - e. Areas necessary for water-dependent and water-related uses, including areas of recreational importance which utilize coastal water or riparian resources, lands designated for navigation and port facilities; dredge material disposal and mitigation sites, and areas with characteristics suitable for aquaculture.
 - f. Areas of exceptional aesthetic or scenic quality where the quality is primarily derived from or related to the association with coastal water areas where those areas are defined in this Comprehensive Plan Goals and Policies document.
3. The shoreland area within the City of Lakeside includes the westernmost portion of South Tenmile Lake, the southwestern tip of North Tenmile Lake, and portions of Tenmile Creeks defined by the following characteristics, with the most stringent definition applying:
 - a. The 100-year flood hazard area.
 - b. Areas within 50 feet of the lakes.
 - c. Steep slopes over 30% adjacent to the water where riparian vegetation helps stabilize the shoreland.
 - d. Water-dependent and water-related recreational areas zoned Marine Commercial and Water Use associated with Tenmile Lakes and Tenmile Creek.
 - e. Tenmile Lakes, with its sloping, heavily forested shores, and Tenmile Creek include areas of important visual resources.
4. Identify and utilize mapping of shoreland areas commensurate with City Policies 1 and 2 in this section when digital mapping is finalized and made available through LCDC.
5. Retain riparian vegetation within the shorelands.
 - a. Require property owners to maintain and restore riparian vegetation when there is development activity.
 - b. Request assistance from the Tenmile Lakes Watershed Partnership when development is proposed in areas with riparian resources.
6. Support public access and work with Oregon State Parks within shoreland areas as appropriate, to identify vacated rights of way, and to develop easements that provide access to the water and ocean views and for emergency vehicle access.

7. Protect shorelands that are designated for water-dependent development from uses that would commit those shorelands to nonwater-dependent uses, and thereby preclude water-dependent development.
8. Allow water-oriented uses in conjunction with and incidental to water-dependent and water-related uses to allow for retail sales, and tourist amenities including, but not limited to, residential, hotel/motel uses and restaurants that will attract the public because of enhanced views or access to coastal waters, provided that such uses are compatible with the geologic hazards designations and do not adversely affect water quality.
9. Support open space and a diverse range of low-impact amenities within the shorelands, including but not limited to parks, walkways, boardwalks and viewpoints, while maintaining resource protections.
10. Continue to comply with the requirements of National Flood Insurance Program, amending the ordinance as necessary.
11. Where there are existing developed commercial/industrial waterfront areas not designated for water-dependent uses in need of redevelopment, the city will invite the preparation of a master plan that allows for a mix of water-dependent, water-related, and water-oriented uses, and provide for public access to the shoreline if and when the opportunity is available.
12. Encourage nonstructural alternatives for shoreline stabilization, and allow structural stabilization such as riprap and bulkheads only when necessary for the protection of existing land uses and resources and when designed to minimize adverse water quality, habitat and environmental impacts.
13. The priorities for shoreline stabilization and erosion control are (highest to lowest):
 - a. Maintenance of existing riparian vegetation.
 - b. Planting of riparian vegetation.
 - c. Vegetated riprap.
 - d. Non-Vegetated riprap.
 - e. Bulkheads only when there is evidence that higher priority methods of erosion control will not work.
14. Structural shoreline stabilization shall be permitted only when all of the following findings have been made:
 - a. There is demonstrated need to protect property or existing structures that are threatened by erosion;
 - b. Impacts on adjacent property due to increased erosion and sedimentation are minimized;
 - c. Visual impacts are minimized;
 - d. Long-term or recurring costs to the public are avoided;
 - e. Riparian vegetation is preserved as much as possible; and

- f. The proposed project will not restrict existing access to publicly owned lands or interfere with the normal public use of fisheries, recreation or water resources.
15. Utilize the municipal water supply to prevent excessive groundwater drawdown:
- a. Encourage existing development to utilize the municipal water supply rather than wells.
 - b. Disallow utilization of wells for potable water, and require utilization of the municipal water supply.
16. Require site plan review and geologic analysis of proposed structures and building permits in Younger Stabilized Dune areas in order to maintain younger stabilized dunes (YDS), which are vegetated with a mat of mosses, litter, and roots to prevent the reactivation of the sand dunes by addressing the following:
- a. Any adverse effects from the proposed development.
 - b. Methods of protecting the surrounding areas from any adverse impacts from the proposed development.
 - c. Hazards to life, public and private property and the natural environment, which could result from the proposed development.
 - d. Require that any development activity in dune areas minimize vegetation removal and activities that would contribute to erosion.
17. Protect the unstabilized dune areas located just west of U.S. 101 within the northern portion of Lakeside through use of the Recreational Residential zone.
18. Identify appropriate sites for emergency and public access to the beaches.
19. Protect the groundwater in beach and dune areas, which could lead to loss of vegetation, loss of water quality, or intrusion of salt water into water supplies.

STATEWIDE PLANNING GOAL 19: OCEAN RESOURCES

Statewide Goal #19 applies to designated estuaries and the unique environmental, economic and social values of the estuaries and associated wetlands. The City of Lakeside does not have jurisdiction over ocean resources, and Goal 19 does not apply.